

DRAFT

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MULTIDISCIPLINARITY, PARADIGMS AND IDEOLOGY IN NATIONAL DEVELOPMENT
WORK. *

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*: This paper was inspired by my participation on the workshop on
Hunger and Society held in Soliwayo, Tanzania on December 1983.
Many of the participants to that workshop were invited, because
the convenor thought they had ^{of transcended} escaped their narrow, individual
paradigms and could help breaking some new ground in this field.
An attempt was made to crack the ideological barriers among par-
ticipants since many thought they were failing in their efforts
to contribute to solve hunger problems, especially due to these
barriers.

Setting the focus:

We are all bombarded, on a daily basis, with a lot of talk
about the need for multidisciplinary teams and for sharing our
paradigms with other professionals. Many of us, natural scientists, ^{by training}
even feel uncomfortable with or abhor from social sciences' jar-
gon, especially the concept of paradigm. But, what is really be-
hind all this? Let's first look at the terms.

An attempt to define the terms:

PARADIGM:

Webster's dictionary defines paradigm as: "to show side by side,
example, pattern, (model), outstandingly clear or typical example or
archetype." ().

Thomas Kuhn speaks of paradigms as schools
of thought in the natural and social sciences, in other words, diffe-
rent ways of looking at the same problem ().

Jevons defines an accepted paradigm* as a research tradition,
a line of thought carrying a set of assumptions and guidelines,

** : Note here already the ideological connotation in the notion
of "accepted".

a way of seeing problems. He thinks paradigms guide the terms of thought and the type of analysis of a given phenomenon; paradigms suggest what kind of solutions are acceptable.

A paradigm carries a view of the role of any given science in society. It implies having a feeling of responsibility for the social impact of research and for the interpretation of reality under the terms of reference set by the same paradigm.

MULTIDISCIPLINARY:

According to Webster's (), a discipline relates to a particular field of study or subject; it connotes a pattern of behavior and rules or a system of rules governing conduct. A multidisciplinary approach, by extension, would bring together individuals with different backgrounds and from different disciplines.

At the base of multidisciplinary is the concept that complex problems have many facets that one or two individuals with conventional training in one field or two cannot handle. The idea is that the different approaches can be bridged appropriately by working on the problems together.

The problem is that the understanding of what a multidisciplinary approach is different for people with different ideological perspectives. It very much depends on how man has "sliced" reality into categories and disciplines. Scholars looking at the same problems from different views often seem to be unable to listen and learn from each other.

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PARAGRAPH

For example, for the problem of hunger and malnutrition, the problem is still basically defined from the disciplinary bias of the scientists: For the agronomists it's a food supply problem; for the educator a problem of ignorance; for the demographer a problem of population pressures; for the planner it's the lack of coordination, and so forth. Most of these approaches are not wrong, but incomplete. Moreover, multidisciplinary teams, or their members, seldom take the consequences of what they have proposed as solutions.

IDEOLOGY:

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Webster's ^again, defines ideology as: visionary theorizing; manner or content of thinking characteristic of an individual or class; intellectual pattern of any culture or movement; integrated assertions, theories and aims constituting a politico-social program.

Ideological values and duties are imprinted by the family, through education and by the social environment. They are thus not universally shared and are closely bound to our social class extraction. Ideology as a content of thinking and as an intellectual pattern reflects the involuntary elements of ideology which we all carry; it's part of our indelible (class) heritage. It is ideology that channels our social behavior in predictable directions. On the other hand, ideology as an integrated politico-social program is the result of a voluntary internalization of the values of a given society, be it real or ideal. ().

Conflicts in the terminology?:

As can be seen, there is some overlapping between the definitions of paradigm and ideology. This lends itself to somewhat of a confusion between what's ideology ^{col} and what is a paradigm ^{col} in a specific context, or, where one stops and the other starts (if both ^{are} not the extremes of the same continuum...). The latter becomes even more difficult to discern when colleagues of ours are calling for integrating and unifying paradigms.

The question is, can an integrated paradigm between the natural and the social sciences be born through multidisciplinary work without bridging the underlying ideological gap between the users of those sciences? It is not enough to arrive at a minimum consensus package; a unified approach requires a common underlying ideology. The dilemma, then, is whether a unified paradigm should be a universal goal, as there seems to have been a call for. I contend that if this new unified paradigm ~~i~~ becomes a stepping stone to bridge the ideological gap between the practitioners of each individual paradigm this becomes a worthwhile exercise. Now, how this can be achieved is not very clear and certainly not an easy task. Moreover, it will become an almost inevitable source of conflict if the actors ^{willing to share} are not ^{sharing} a common ideological outlook.

Paradigms have very selective "blindness spots"

-often ideological- that explain the so frequently seen discrepancies between ends and means pursued by the practitioners of the disciplines related to development work. Paradigms follow ^{that} rather rigid

slicing or analysis of reality into different disciplines ^{which I mentioned before?}

Paradigms are ^{thus} submanifestations

of ideology. As such, they do not clearly replace each other; rather, they continue to coexist and overlap. The evolution from a disciplinary paradigm to an integrated one is seldom smooth; it ^{involves} rather ^a quantum leap. ().

The role of conceptual frameworks:

In the effort of coming up with such an integrated paradigm, several colleagues have tried to design conceptual frameworks to help reducing misunderstandings of those who do not share the same paradigm. An example of this is the conceptual framework for the analysis of causes of hunger and malnutrition presented ~~xxxx~~ in Fig.1. (). As can be seen, this novel, but not necessarily new approach, introduces three causal levels of hunger and malnutrition, from basic to immediate. ~~THE~~ ~~a~~

The acceptance of such a framework presupposes, ^{not only} the sharing of a new integrated (unified) paradigm, but also some deep-rooted ideological premises. After all, the only thing ^{this (or any)} integrated paradigm is offering is a fresh look at old contradictions in overall development work.

It seems to me that ~~ix~~ conceptual frameworks like the one here presented may be ^{intermediate} a step in the right direction ^(increasing levels of concretization), especially if they push us to think about the root causes of the problem being presented. The risk, though, is that they may help creating new categories only, with actions not changing accordingly. Moreover, many traditional scientists and organizations already have problems with the issues raised by such conceptual frameworks (i.e. the UN University's Hunger Program had problems accepting a framework very similar ^{to the one} in Fig.1, a fact that makes me wonder what would happen if one added ^{with} the ideological parameters in stronger wording into such analyses...).

Cynics would probably raise the question whether such a conceptual framework is not -to begin with- one more example of dressing an ideological (political), often genuinely marxist or pseudo or paramarxist, in sheep's clothes to "sell" as "scientific and a-political" to peers. This, again, highlights the blurred border between paradigm and ideology reinforcing the point I am trying to make.

A missing paradigm in our analysis?:

Many of us already are a mixture of natural and social scientists and, therefore, move inside at least two paradigms. Those of us who are strongly committed to a community-oriented approach in development work wonder if there is such a thing as a "people's or villagers" paradigm, or a "community to be developed" paradigm. If the answer is yes, would that mean that we, scientists, need to integrate yet another, third paradigm? ^{Would the fact of} Not having done so for decades ~~xxx~~ ~~xxxx~~ ~~why we have~~ ~~be~~ ~~often~~ ~~failed~~ be where we have failed most precipitously, explaining why we have so often failed in the field? Is considering the integration of this third paradigm the basis for a truly democratic approach to development?

I contend that the discrepancy between our level of analysis and our level of concrete actions or propositions for action is part of our ~~xxxxx~~ paradigms, unified or not. We lock ourselves in, ^{in,} consciously or not, most probably due to deep-rooted ideological barriers.

A case in point, again in the area of food and nutrition, was the 1974 World Food Conference in Rome. It did not really politicize the issues. But it unified some paradigms. Now, everybody accepts -at an analytical level- that hunger is a social science concept and of social science's concern, especially its economic and sociopolitical determinants and consequences (-). But at the level of concrete actions to tackle the causes identified, little can be shown as concrete achievements 10 years after the Conference thus illustrating the discrepancy just mentioned.

In the same above contexts, one wonders, why have development theories only very secondarily touched on hunger and malnutrition issues? In more recent years, important development documents such as the Brand Commission Report, the Scheweningen Report and the Lagos Plan of Action, hunger and malnutrition, explicitly mention but, ^{the latter} have not been ^{clearly} made into an integral part of the solution by ^{decisively} tackling the basic social injustices at its base. ().

Another thing to bare in mind following this idea, is ^{that} to begin with, the modernization paradigm took it for granted that the societies characterized by industrial capitalism were universally desired. In fact, no people has ever voted for capital accumulation and industrialization", ().

Transcending narrow paradigms:

Do we need to "escape" from our narrow paradigms, the ones we originally acquired in the bosom of our profession? If yes, the question is, naturally, how? By finding a cozy niche in our paradigms we tend to lose our more adolescent critical approach, ^{to the world around us} (of which we ~~certainly should not be ashamed...~~). Many of us are still unhappy for not doing what we think needs to be done. Does this mean we have lost our ideals, ~~xxx~~ surrendering to an outside reality we think we cannot change? Is this part of accommodation? We often get involved more in what is interesting academically than in what is important, thus losing articulation with local realities.

Adopting a new unified paradigm may thus be equivalent, for some, ^{the first step in} to a second adolescent crisis in adulthood in which one questions some very basic values.

To members of any professional guild it is a gigantic task to show their paradigm to be wrong or only partially right. It is even a more gigantic task to show that the paradigm is wrong because the ideology behind it is wrong. Herein lies the challenge for us towards our peers, namely, helping the group making the transition. The risks are foreseeable: being accused of incompetence when applying new, wider concepts, ^{of treat...} traditionally outside the accepted paradigm or when integrating with the paradigm of a different discipline. Under these

circumstances" repressive actions are often taken against these young
absconders". ()

How can we ^{then} ventilate our frustrations within our profession?

The key question is whether the "dominating" paradigm accepts the
idea of dialectic change. This not infrequently being the case, ~~the~~ the
task ~~of~~ of committed scientists would be to increase
the contradictions and ^{to} push for their resolution through open cri-
ticism of field research, its validity and the interpretation of its
results, pointing out how out of context with the reality they are.

The defense of a paradigm by guild members usually becomes
as important as the defense of their ideology, the former basically
being the same ideological defense disguised in professional and
scientific justifications.

The role of "thematic discussions", multidisciplinary in na-
ture, has been highlighted by some as a means to break the isolation
of individual paradigms in an effort to come up with new, wider, ~~more~~
more valid ones. (). The question remains, though, whether these
discussions will be able to bridge ideological gaps and if not,
whether a lot of energy should be devoted to this effort. The issue
has to be brought up of what ^{are} the limits of what can be expected
in changing out peers. Is it worth our time trying to change them,
or should we devote all our energies to work with the communities to
help them bring about real changes? Can we accelerate the pace of
history when changing ^{the} global, paradigmatic, ideological and political
checks and balances? ^{What kind of} taking-on new responsibilities? There certainly
is a role for an avant-garde raising a rallying call to ^a transcend narrow
paradigms and helping to create awareness waving an antitechnocratic
banner.

We need to move from the normative "should be done" to more
effective and pertinent actions actually being taken in which we can
make a positive contribution. So far, we have been more successful in
ventilating these issues in the literature (like this very article...)
rather than affecting real policies that push in the right direction
to overcome the major contradictions of underdevelopment. We are coming
out of the closet, true. We may even become mainstream, but we run the
risk of becoming one more passing fashion if we do not link analysis
with action. ().

Paradigms and the ruling elites:

The trouble with it is that, while we engage in this bizantine discussion, paradigmatic pronouncements and principles, ^{generated by us} are being taken advantage of, on an everyday basis, by the pro status-quo ruling elites who have no real commitments to meaningful changes to improve the quality of life of the lot; ^{why?} therefore, allocate no ^{to development} or highly insufficient budgets, and to nobody's big surprise nothing much improves.

In our lobbying with decision makers we often settle for only a ^e threshold consensus, but incremental changes somehow always are taken advantage of by the elites, most often the local bourgeoisie. Attempts at gradual repairs of the system are usually normative, often carried out in a token fashion and sometimes plain naïf. Unfortunately, reality seems to show that ideas born in diplomacy, stressing harmony rather than conflict are flawed and end up leaving things as they are. (.)

The ruling class is not ignorant, but rather reactionary; therefore, little is accidental about the problems of underdevelopment. The search for a deeper consensus with decision makers impinges on what is ideologically licit or illicit. Therefore, improving the dialogue is not possible ducking on the contradictions of the system, when ideological barriers are at stake. This inevitably means we need to get prepared for some kind of conflict and confrontation. Solving longstanding contradictions and injustices takes a long and protracted time and involves an organized struggle. (.). In last instance, the biggest ^e aggressor and violator of human rights inherently is the capitalist system and that denunciation alone has no big publicity interest and only few are willing to listen to it. (.).

Tackling the basic causes of maldevelopment:

We tend to forget that a scientific approach is not necessarily a democratic approach. Actually, ~~it~~ ^{it} often ~~it~~ ^{even} hides ~~a~~ ^{behind} quite reactionary ~~XXXXXXXX~~ premises.

The ~~Basic~~ ^{basic} causes of widespread ill-health, for example, ~~XXXXXXXX~~ are seldom addressed insufficient depth by many of our colleagues thus distancing their analyses from actual reality. ~~Class~~ ^{Class} issues are traditionally absent in most sets of analyses as are the overconsumption habits of the haves causing the imbalances observed in the equation that leads to unequal access to the benefits of development.

The basic or macro causes, as depicted in Fig. 1, set the constraints that make more technical interventions hopeless. Real, longstanding solutions, therefore, depend on the identification and subsequent tackling of these basic causes. ()

What this means is that commitment is sought from us, then, not only to ends, but to means of achieving real, longlasting development. The fact that nothing much is happening or has happened in the past in ~~so many~~ development projects is precisely the problem that should force us to reconsider our role in them. ~~We~~ ^{when finally overcoming the normative,} always are lured to get involved in actions with short-lived success and with a grim future.

"Poverty conditions have to be constantly generated and regenerated for hunger and malnutrition -to go back to our leading example- to persist or grow in a society... It is under such circumstances that the superstructure of the society -the laws and the institutions which implement the laws- ~~XXXX~~ acts as a constraint... (). Hunger, therefore, may appear to be caused by ^{the} inadequate food intake of a number of individuals, but this phenomenon is only the tail end of a process which has its origins even outside of the country. (). Understanding the basic causes of hunger requires an understanding of the basic causes of underdevelopment? ().

Many of us have been saying and writing how important the basic causes are, coming from a very honest bias, but we are not doing too much to correct them either. We have left unexploited ^{many} alternative interventions such as working on peasant unionization schemes in some ripe contexts, or on minimum wages (i.e. indexing one hour of salaried work to the cost of 1 kg of staple food or of some mixed consumer food

directly
basket) ,or, on employment generating strategies, or on alternatives
to ^{the} ~~distorting~~ consumer subsidies, ^{given} at the expense of food producers
thus transferring wealth from the rural to the urban populations.

The difficulty in identifying basic causes with a potential
for a corrective action has been argued by some as being the bottle
neck for starting interventions in this domain. This, certainly, ~~is~~
~~is~~ is a poor excuse for inaction. Arriving at options for action
against basic causes may be more difficult at the national level, but
not necessarily at the local level where interventions, ^{usually} remain more
manageable.

The challenging questions that come up at this point are,
can we at all measure and quantify basic causes and if yes, how most
effectively? Is it worth or feasible to conceive a cook-book-type
checklist of data needed at the village and national level to eva-
luate the basic causes? ^{and their impact} In a previous paper I tried just such an ap-
proach based on my experience in two African countries where I worked
on the subject. ().

Once the basic causes are identified and even perhaps ten-
tatively quantified, one has to ask oneself what are objectively the
chances of doing something about them, especially ^{those} which look more pro-
mising.

I think it is a fallacy to argue that the alternative ~~when~~
~~nothing or very little can be done to tackle the basic~~ is to
ⁱⁿ do nothing, i.e., health, nutrition or anywhere else until the major
contradictions behind the basic causes are resolved. Rather, we should
get involved in doing things that will ultimately directly affect,
say, health and nutrition, but that are also primarily related to
some of the basic causes. In ~~in~~ other words, the problems we observe
in health and nutrition or any area should all be eye-openers or ~~or~~
points of entry to quickly get to the underlying socioeconomic
determinants of all these problems. We should start making it part
of our consensus that technical interventions that attack only
the immediate and underlying causes are only worthwhile if used
together with actions addressing the basic causes or if used as
vehicles for conscience raising and mobilization. Such an approach obviously
makes the objectives of most development projects obsolete.

One final interesting observation that has been made in this context is that catastrophes (either natural or man-made) have often been quantum leap opportunities to attack basic causes. (). The reasons for this are not always very clear, but sometimes catastrophes are the last drop in the bucket of the patience of a people that decides to take a part of their future in their own hands and thus wipe out some of the longstanding injustices and inequities.

A critical look at what we do:

In our efforts working to bring about development we often act as if the farmers were the primary obstacle to development. This, at a time when we are witnessing an externalization of the national economies of many third world countries which per-se is resulting in further pauperization with its many associated problems. These countries are thus, to some extent, importing poverty and hunger. While we look at these consequences of the process of transnationalization, transnational corporations in alliance and collusion with the local elites are looking at and studying the transnationalization behavior of consumer to allow them to increase their sales. We are, therefore, fighting an uneven battle that we are doomed to lose; we are looking at solving the consequences while they are busily increasing the numbers of our future beneficiaries. Under these circumstances, bringing services to the people is strictly missionary and palliative.

On the other hand, in our daily work we help generate a lot of information about the development process; the question is, for whom does it make a difference to have this new information? To us academics? to the ruling elites? To the farmers and the urban poor? Experience shows that it is hardly the latter group that benefits, despite the fact that most research is launched looking for viable solutions to their problems. We lose perspective in the process. Perhaps we should be less interested in collecting hard data of limited transcendence and should be more interested in keeping track of the direction of global changes affecting the poor. Only then would we be prepared to counteract some of the detrimental effects of these macro changes on the lower income groups.

One wonders, then, if it is an appropriate response to keep calling for more research to understand "the roots of underdevelopment", as it is too often proposed in scholarly discourse. If the researchers miss the forest when they look at the trees because they fail to set aside their perceptions and ^{the} preconceptions inherent to their paradigm, funds are never going to be ~~not~~ allocated for tasks directly responding to local needs, less so in light of an objectively worsening global situation for the underdeveloped countries. When looking at the local realities together with the people, a challenge for us should become to help them to make those needs a right and that is a political step in which we have consistently failed. Technical expertise has to be put at the service of social change.

It is difficult to argue that all technical interventions are not good by themselves. A good example is an immunization campaign. What gets often lost in the enthusiasm for the potential benefits of such a campaign is to put its benefits in the proper context of how much it is really contributing to the wellbeing of a population. Are we going to be saving a child from dying from whooping cough or measles just to make him die from ^{a simple} diarrhea because of his malnutrition? The immunization campaign has only a limited potential impact on improving the quality of life ^{of the poor} if other interventions directly addressing the problems of poverty are not being ~~addressed~~ implemented simultaneously. This is what we constantly need to be reminded of. Otherwise we are cheating ourselves and, worse, ^{cheating} the beneficiaries and the taxpayers (or international organizations) who are footing the bill.

To fight the battle against westernization and modernization as examples of maldevelopment exerting an overall negative impact, we need to determine (and mostly fail to do so) who our enemies are; the ones that put brakes ~~on~~ the most needed changes. This is vital to plan our strategy and our moves to maximize real development goals. There are at least three categories of such enemies. One is internal

-the local bourgeoisie- and two are external, but exert their influence through the bourgeois governments -transnational corporations, ^{the media lords and advertising agencies included} and ^{traditional} foreign aid.

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With foreign aid, be it bilateral or multilateral, we face the problem that it is an ideological charade to decide which part of it is good and which is bad. With perhaps counted exceptions, foreign aid follows western models of development, be it subtly or overtly. It

introduces external resources that either divert existing resources for new, different purposes or provide services and goods at a level not possible to maintain with local resources thereafter. (). Does this mean, ^{that} foreign aid has to be rejected in most cases? Is foreign aid patching major contradictions in third world societies? [↑]

temporarily Would no aid make internal class contradictions more acute, and thus prompt earlier structural changes in those societies? I have dealt with these topics elsewhere, but just wanted to highlight them here again. ().

Under these circumstances, alternative development strategies need to be found and followed. In any set of these alternatives, elements of at least the following principles will have to be considered:

1) We will have to embark in a process of de-westernization incorporating indigenous and endogenous development, i.e. the incorporation of traditional medicine or traditional agricultural practices. (). This approach includes an emphasis on adaptation rather than adoption. Some people have even called for a ^{concomitant} de-westernization of the west, following this idea even further.

2) Decentralization and democratization of the decision-making process, the planning and the execution of development plans. (). A popular participatory approach will have to come as a dialectic reaction to consecutive failures.

3) Our level of involvement in field work will have to change consecutively following three steps. In a first approach, one solicits the participation of the community in a given project. Participation has turned out to be harmless for the vested interests and is, therefore, a regular appendage of every government project. A second level calls for outright consciousness raising of the population. At the third level, an effort is made towards the mobilization of the masses, thus effectively empowering the poor. (). What this highlights is that calls for community participation or for self-reliance will remain empty deeds without a process of political mobilization in which we become actors as well.

It is interesting to note that people also find ^{their own} novel ^{and} adaptive 14 alternatives to cope with hardship. In each country, poor populations have developed "survival strategies" to adapt to adverse economic conditions with ^{its} shortages of all sorts. These strategies range from increasing household crowding ^{by families moving-in together} conditions, to seeking ^{free} health care in emergency rooms of hospitals, to increasing percentages of income spent on food thus cutting on non-food expenditures including on public transportation, to getting free food from any (or even several) government and/or private agency food distribution outlets. This behaviour wisely maximizes ^{benefits} from available options, given the harsh constraints, thus proving the innate popular wisdom which we so seldom give credit to. These survival strategies become increasingly keen when the process of socioeconomic and political changes continue to deteriorate so that there often is a lag time before a deterioration of health and nutrition indicators in the vulnerable groups begins to show. Therefore, despite an objective deterioration ^{in the standards of living} that make the basic causes of hunger ^{even} more dominant, one ^{can see} some improvements ^{of the health} in some indicators following past trends (i.e. Chile under Pinochet).

The limits of traditional project evaluation:

Under the optic of what this paper presents, the traditional evaluation process comes under question. This process is designed to make sure that technical interventions become more effective and cost-effective. Testing (often faulty) hypothetical premises of projects or of program components that do not work in the field, heavily depends on asking the right questions, which most often ^{times} we are not asking. These questions are framed by the paradigm and ideology of the questioner as well. This ^{points} to a concrete role for us, then, ^{which can also become} a good starting point, ^{namely} critiquing ^{the traditional} evaluation ^{practices} for their severe limitations, ^{We ought to} try to show what is wrong with ^{them} in each specific context, ^{We need to} help developing perhaps new evaluation protocols that look more ~~xxxxxx~~ at changes in ^{the} macro (basic) determinants ^{over time}.

When planners have traditional evaluation in mind, projects tend to be designed hypertargetting their interventions, i.e. the goal ^{of many health projects} is primarily to lower the infant mortality rate* ^{But} what happens after the first year of life? *Is UNICEF's GOBI in such a risk...?

Other indicators of quality of life, that go beyond the first 15
year of life, obviously need to be monitored as well to pass judge-
ment on project success and thus need to be part of any new ~~exist~~
evaluation protocol. ().

In conclusion:

Many questions have been raised in this paper...
^{clearly} I do not have all the answers. I hope readers are stimulated ^{to} contribu-
^{further} te to this old discussion that ^{continue to} worry so many of us.

